National Employment Law Project Advocacy for Dislocated Workers Federal Policy Initiatives: From Best Practices to Creative Solutions?

Automotive Communities and Workforce Adjustment Conference

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Overview of Topics

- Federal Role/Responsibilities
- Rapid Response/Dislocated Worker (DW) Best Practices
- Added Elements of Better DW Programs
- Emerging Workforce Challenges



Economic Adjustment Initiative

- Funded by Mott Foundation (Flint) and Joyce Foundation (Chicago) to assist workers displaced from Midwest manufacturing jobs starting in 2006
- Focused on using effective dislocated worker practices, esp. in IL, IN, MI, and OH
- Goals: increasing participation in these programs and gaining more funding and expanded eligibility for dislocated workers



Redefining Federal Role in Workforce Development

- Provide Adequate Funding of DW Programs
- Promote Best Practices and Require Them Where Authorized (example Rapid Response)
- Proactive Role vs. Reactive Role
 - Monitor Dislocations in Real Time
 - Assist State and Local Program Providers When Needed
- Pilot Programs/Funding for New Initiatives
- Research/Evaluation



Dislocated Worker Program Best Practices

- Identify Best Practices Based Upon History, Experience and Stakeholder Input
- Core Best Practices Promoted by NELP:
 - Rapid Response/Advance Notice of Layoff
 - Peer Networks
 - Labor Management or Worksite Committees
 - Training Linked with TAA or UI
 - Labor Program Operators



Key Practice No. 1: State Rapid Response

- Purpose: to provide information on services and programs, plan reaction to layoffs or plant closing, and ensure coordinated response to dislocation
- More than an event—a process
- Rapid response–Should be state function funded by state portion of federal WIA funds with local participants



Key Practice No. 2: Labor Management or Workplace Adjustment Committees

- Voluntary worksite committee to develop and implement a strategy for assessing the employment and training needs of dislocated workers and obtaining services to meet such needs
- LMC funding is authorized under WIA.
- Direct funding and/or in-kind services from companies and/or unions (lost time) is also possible for LMCs.
- Best way to communicate and work together at workplace level for better outcomes.



Key Practice No. 3: Peer Networks

- Peers are individuals selected from the ranks of laid off workers that are trained to assist coworkers.
- Peers:
 - Help develop trust in the dislocated worker program
 - Help workers overcome resistance
 - Help workers deal with denial, anger, fear, stress, and other barriers
 - Provide referrals and support for co-workers
- Upon request, NELP assists with technical advice and backup



Key Practice No. 4: Income Support for Trainees thru TAA or UI

- NELP promotes TAA as best existing dislocated worker program
- TAA provides income support AND training for dislocated workers
- TAA includes limited health care option
- In addition to TAA, states can use better linkages between UI and training
 - Approved Training
- -Longer Benefits



Key Practice No. 5: Labor Program Operators

- LPOs are labor-run non-profits that usually use federal WIA funds to provide services to dislocated workers.
- IL, MI and OH have LPOs. Existing IN LPO was defunded by Governor Daniels. .
- NELP supports LPOs broadly and we provide backup and support upon request in establishing them or helping them.



Beyond the Basics: Recommended Workforce Policies

- Layoff Aversion/Early Warning
 - Community Networks/Data Mining
 - Linked with Business Retention/Assistance
 - Model is Pennsylvania
- WARN Improvements
 - Longer Periods of Notice
 - Worker ID to State DW Unit
 - FOREWARN Act
- Community-wide Adjustment/Participation
 - Navistar Belvidere



Beyond the Basics: Recommended Workforce Policies—Part II

- UI in Training
 - Available in 12 States (only IL in region)
 - Administration Pell Grant Initiative
- Short Time Compensation/Work Sharing

 Available in 18 States
- Piggyback DW/Training Taxes
 - Available in 24 States (only MN in region)

- Supplement WIA funding, incumbent and OJT



Emergency Policies Responding To This Recession

- Wage Subsidies
 - MEED
 - For Long Term Jobless
- Public Service Employment
 - Assist Impacted Localities
 - Rebuild Communities and Infrastructure
- Short Time Compensation/Work Sharing

 Community-wide Adjustment/Participation
- Revolving Loans/Alternate Sources of Capitol/Employee Ownership



Emerging Workforce Challenges

- Many Dislocated Workers with College Degrees and Skills—Don't Fit the DW Mold—Don't Need Training or Less Need for Training
- Record Long Term Unemployment and Exhaustions of UI, including many older workers
- Many training providers at or over capacity in IN, OH, and MI



NELP EAI Contacts

- Rick McHugh, Midwest Coordinator/Staff Attorney, 734.369.5616; rmchugh@nelp.org
- Lynn Minick, Workforce Development Specialist, 317.838.9220; Iminick@nelp.org
- Lindsay Webb, TAA Coordinator, 734.369.5615; lwebb@nelp.org
- Lorene Randall, Dislocated Worker Facilitator, 810.762.5832; Irandall@nelp.org

